

Injects for Phase 1 – National Response

Human Services

Human Services – Inject 1 –

Emergency powers (medical)


The Georgetown Public Hospital has been damaged, however an assessment shows there are a number of private medical facilities nearby which are well equipped and mostly unaffected. However, the owners of these facilities will only provide assistance on a fee-paying basis and will not donate any facilities, even though they are urgently needed.

Task: What can the government do about this situation to ensure available resources are being utilised for this response?

Later, you receive a copy of the emergency declaration: does it change this situation?

Discussion questions:

(See Reference DPR Checklist)

	Q1	Do your country's laws establish a strong institutional framework for disaster preparedness and response?
<u>Institutional mandate</u>		
<input type="checkbox"/> Does the law create institutions that have a clear mandate for DPR?		
<input type="checkbox"/> Does the law clearly set out the roles and responsibilities of all-hazard DPR institutions?		
<input type="checkbox"/> When viewed collectively, do the mandates of DPR institutions encompass:		
<input type="radio"/> all jurisdictions, from the local to the national level (both horizontally and vertically);		
<input type="radio"/> all types of hazards, including both slow- and sudden-onset hazards; and		
<input type="radio"/> all types of DRM functions (policy, operations etc)?		
<u>Sub-national institutions</u>		
<input type="checkbox"/> Does the law establish DPR institutions in sub-national jurisdictions?		
<input type="checkbox"/> Does the law grant sub-national institutions adequate powers and resources (assets, financial and human resources) to implement their mandates for DPR including resources for capacity building?		
<u>Participation</u>		

- Does the law create multi-stakeholder entities or institutions for DPR such as consultation and coordination bodies, fora and platforms?
- Does the law mandate the participation of all types of stakeholders in multi-stakeholder institutions and the development of relevant policies and by-laws?
- Does the law clearly set out the roles and responsibilities of non-governmental actors and civil society in DPR?
- Does the law grant non-governmental actors and civil society the highest degree of participation and responsibility that is consistent with their resources and capacity?

Coordination

- Does the law establish mechanisms for coordinating DPR activities?
- Does the law mandate that coordination mechanisms include representatives from all relevant governmental and non-governmental actors?
- Does the law require coordinating bodies to meet regularly, including when there is no active response operation?
- Does the law establish coordination mechanisms for all types of disasters, including nuclear and health emergencies?

Principles and protections

- Do disaster laws provide, or import by reference, relevant human rights protections?
- Do disaster laws provide, or import by reference, rights to humanitarian assistance and to essential relief supplies?
- Do disaster laws recognize and detail the specific needs of vulnerable groups in DPR?

	Q3	Do your country’s laws provide clear mandates and resources to undertake contingency planning and awareness through training, education and drills?
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Contingency planning

- Does the law provide clear mandates for government institutions to develop and regularly update contingency plans?
 - If yes, are contingency plans prepared and adequately resourced at all levels of government?
 - If yes, does the law mandate that the development of contingency plans include representatives from all relevant non-governmental actors and civil society?
 - If yes, are contingency plans based on inclusive and multi-hazard risk mapping, risk assessments and gender and vulnerability analysis, including climate risk assessments?
 - If yes, does the law require business continuity planning, in particular with regard to critical infrastructure and the private sector?

Training, education, simulations and drills

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- Does the law facilitate and ensure adequate resources and capacities for training on disaster preparedness, including on first aid?
- Does the law and/or policy facilitate awareness and DPR activities in schools at elementary, secondary and tertiary levels, as well as other awareness and education programmes targeting out-of-school children and youth?
- Does the law and/or policy facilitate drills and other simulation exercises?
 - If yes, are these used to inform or improve contingency planning?
- Does the law and/or policy ensure that vulnerable groups equally benefit from capacity building, education, training, drills and other simulation exercises?

Check laws and policies related to:

- Disaster management / emergency management / civil protection / humanitarian assistance
- Monitoring / evaluation
- Health
 - Regional Health Authorities Act
 - Health Facilities Licensing Act
- Constitutional rights
- Local Government Laws

Notes for Traffic Light exercise:

- Consider the extent to which current laws and policies address the issues of planned relocation.

Human Services Inject 2 –


Mass casualties and professional qualifications

A media outlet has published an expose of the Georgetown Public Hospital, revealing that the hospital's capacities were significantly overstretched by the number of casualties, including its morgue, resulting in a mass grave being dug at rear of the hospital to cope with the numbers of deceased persons. Moreover, it was found that, the hospital was allowing medical students (doctors and nurses) who had not yet completed their degrees, to provide additional support to cope with the influx.

Task: What are the applicable legal and policy standards involved in this situation? What exceptions (if any) made to normal laws to account for emergency situations?

Discussion questions:

(See Reference DPR Checklist)

	<p>Q10</p>	<p>Do your country's laws contain measures to promote quality and accountability and to prevent fraud and corruption, in disaster preparedness and response?</p>
<p><u>Quality</u></p> <ul style="list-style-type: none"> <input type="checkbox"/> Does the law and/or policy establish minimum standards for the provision of food, water, sanitation, hygiene, health care, shelter and other critical services and assistance during disaster response? <ul style="list-style-type: none"> <input type="checkbox"/> If yes, does and/or policy the law require DPR actors to use such minimum standards when developing and reviewing disaster contingency plans? <input type="checkbox"/> If yes, does the law and/or policy require DPR actors to use such minimum standards when monitoring and evaluating DPR activities? <input type="checkbox"/> Does the law and/or policy establish a process for managing mass casualties during a disaster? <p><u>Monitoring and accountability</u></p> <ul style="list-style-type: none"> <input type="checkbox"/> Does the law and/or policy require DPR actors to conduct monitoring and evaluation at the activity and program levels, taking into consideration vulnerable groups opportunities to equally benefit from services? Are there gender specific indicators included in M&E frameworks? <input type="checkbox"/> Does the law and/or policy require the establishment of public grievance mechanisms? <input type="checkbox"/> Does the law and/or policy require all DPR actors to regularly commission and publish external evaluations of their activities and programs? <input type="checkbox"/> If yes, does the law also permit DPR actors to undertake internal evaluations, which do not need to be made publicly available, for the purpose of institutional learning and improvement? <p><u>Prevention of fraud and corruption</u></p>		

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- Does the law mandate DPR actors to adopt measures to promote institutional resilience to corruption and fraud, such as codes of conduct, whistleblowing mechanisms and training?
- Does the law mandate DPR actors to implement function-specific controls to prevent fraud and corruption in finance, human resources, procurement, asset management and transport?
- Does the law and/or policy mandate DPR actors to implement measures designed to minimize the need for rapid hiring and procurement for DPR activities?

Check laws and policies related to:

- Disaster management / emergency management / civil protection / humanitarian assistance
- Monitoring / evaluation
- Health
- Human rights
- Local government laws
- Medical profession
- Fiscal management and accountability

Notes for Traffic Light exercise:

- Consider the extent to which current laws and policies address the issues of planned relocation.

Human Services Inject 3 –



Family Links

The Guyana Red Cross Society is establishing a Family Links program to assist people, in particular children, who have become separated from their families as a result of the disaster, or put family members in touch with each other by phone. As many identity documents are missing or destroyed, they are having difficulty with identity verification, and accessing government data from evacuation centres and distribution points, to determine where family members may be located.

Task: What services/information can be provided by the government to assist with the Family Links program? Under what conditions can those services/information be provided? What is the Red Cross able to do/not do with that information.

Discussion questions:

(See Reference DPR Checklist)

	<p>Q9</p>	<p>Do your country’s laws contain measures to ensure that vulnerable groups are included in, and protected by, disaster preparedness and response activities?</p>
<p><u>Needs of vulnerable groups</u></p> <ul style="list-style-type: none"> <input type="checkbox"/> Does the law and/or policy mandate that risk, needs and vulnerability assessments as well as contingency plans identify vulnerable groups and their specific needs? <input type="checkbox"/> Does the law and/or policy mandate that planning processes outline key actions, resources and responsibilities for meeting the needs of vulnerable groups? <input type="checkbox"/> Does the law and/or policy mandate that assessment and planning processes include the participation of vulnerable groups? <input type="checkbox"/> Does the law and/or policy ensure restoring family links is an element of disaster response, including by making use of the services of the National Society, in its role as auxiliary to the public authorities in the humanitarian field? <p><u>Children</u></p> <ul style="list-style-type: none"> <input type="checkbox"/> Does the law and/or policy mandate contingency planning for child protection during disasters? <input type="checkbox"/> Does the law and/or policy mandate contingency planning for the care of UASC during disasters, including the following key actions: <ul style="list-style-type: none"> – mitigating the risk of parent-caregiver separations; – locating, identifying and documenting UASC; – providing and monitoring alternative care arrangements for UASC; – conducting family tracing and verification; and – facilitating family reunification and integration? 		
	<p>Q8</p>	<p>Do your country’s laws contain measures to address common problems that arise in the context of shelter assistance in relation to housing, land and property rights?</p>
<p><u>Maintaining access to important documents</u></p>		

- Does the law and/or policy mandate educating the general public about practical measures for maintaining access to important documents during disasters?
- Does the law and/or policy establish procedures to expedite the replacement of personal identification and land title documents that are lost, damaged or destroyed during disaster?
- Does the law and/or policy mandate that replacement documents are provided to disaster-affected persons free of charge?

Check laws and policies related to:

- Disaster management / emergency management / civil protection / humanitarian assistance
- Human rights
- Child protection / child labour / child marriage / child abduction / child trafficking / child abuse
- Adoption / foster care / orphans
- Privacy / data protection
- Social protection

Notes for Traffic Light exercise:

- Consider the extent to which current laws and policies address the issues raised and whether they have the level of detail required.